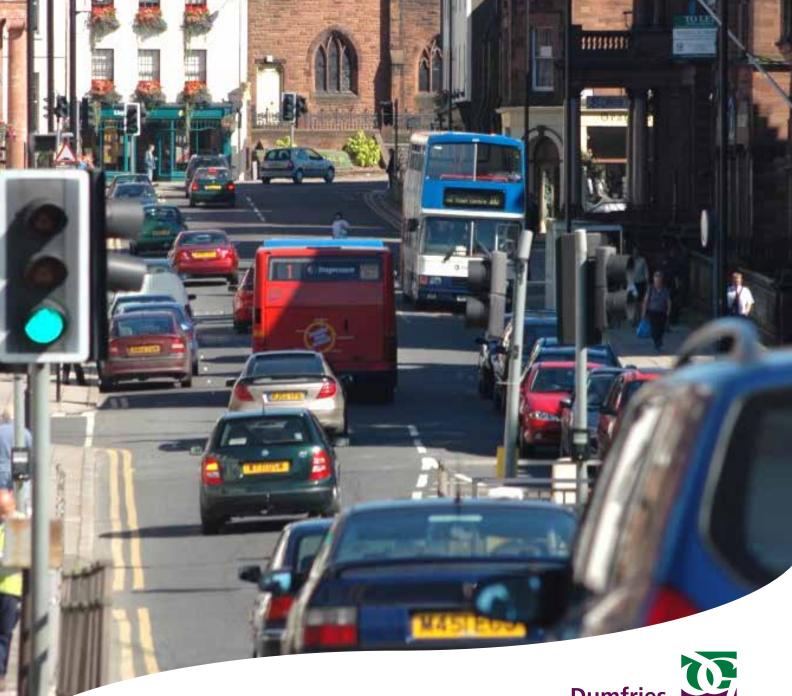
Roads and Infrastructure Service Business Plan 2019-2023





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1. Introduction

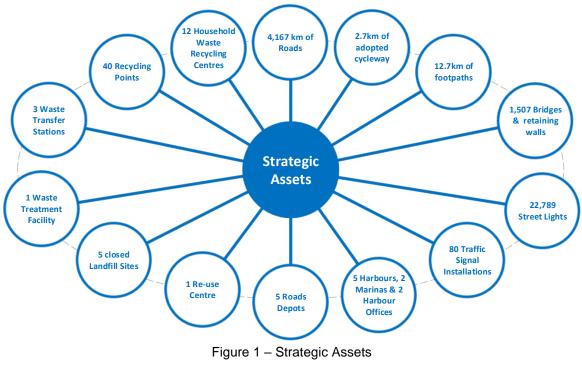
The Roads and Infrastructure Service delivers a range of functions aimed at supporting and driving the future development of our local economy and providing crucial frontline services to households, businesses and communities across the region.

Roads and Infrastructure's customers are residents, communities, local businesses, developers, partner agencies and visitors. The services we provide are at the heart of everyday life across the region and cover a wide range of activities including; household and commercial waste collection, waste disposal, contaminated land, looking after our roads, footways / footpaths, cycleways / cyclepaths, car parks, street lighting and harbours and protecting our communities against the risk of flooding.

We deliver services and outcomes to support the delivery of all our Council's Priorities and have specific corporate lead responsibility to Invest in our Key Infrastructure. This Service Plan will establish clear expectations on how our services will contribute to the delivery of the Council Plan 2017-22 within the context of national, local and organisational drivers of change.

However, these expectations must be considered in the context of the transformation of the Council which is creating a radical shift in the way services are organised and delivered to address the competing priorities of reduced resources.

Roads and Infrastructure currently has a total establishment of 357 posts, of these, 32% are within the Roads Service and 55% are in the Waste Service, with a further 13% within the Flood Risk Management, Harbours and Engineering Design Teams. The Roads and Infrastructure Service is responsible for a wide range of assets across the region. In addition to a range of operational assets key to the delivery of a range of activities, the Service is responsible for a number of Strategic Assets, summarised in Figure 1.

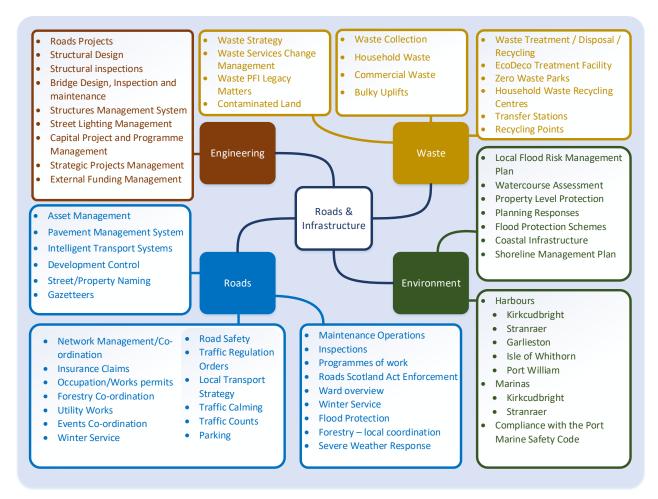


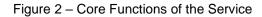
We also plan, manage and deliver significant capital projects in relation to infrastructure assets and economic development, including roads and structures repairs and maintenance, flood protection schemes, zero waste parks, street lighting, town centre improvements and regeneration priorities such as Stranraer Waterfront.

As part of the Council's Transformation Process the integration of the Roads Service and the Waste Service, following the merge of functions that were previously in separate services, will necessitate the implementation of a new management structure during the early stages of the plan duration.

The overall vision for the Council as set out in the Council Plan is... "Dedicated to creating opportunity for all. We'll support ambition, promote and establish Dumfries and Galloway as the best place to live, work and learn."

Our core purpose within the Service is to support the delivery of the Council's Vision and the Council's Priorities and Commitments by realising the Roads and Infrastructure Service's vision "to provide, maintain and develop roads, harbours, flood and waste infrastructure to progress the Council's economic development and sustainable development strategies, ensuring the safety and wellbeing of communities".





2. Values and objectives

The vision, values, objectives and behaviours of the service have been shaped and influenced by our work with communities and key stakeholders including input from our staff.



3. Delivering the Council Plan

3a. Contribution to Priorities and Commitments

The Roads and Infrastructure Service contributes to or supports all of the Council's priorities. Figure 4 illustrates the work of the Service and our approach to delivering for the priorities and commitments within the Council Plan. How we measure and monitor performance relating to our contributions is set out in Appendix 1.

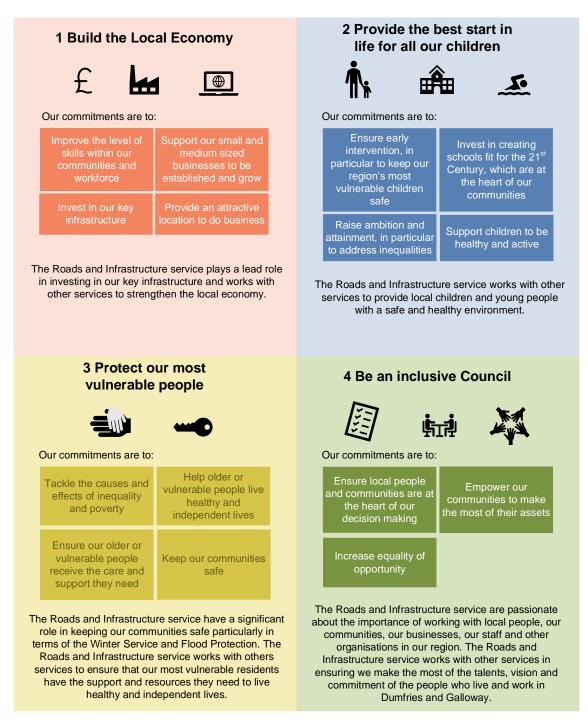


Figure 4 – Interface with Council Priorities

The Roads and Infrastructure Service is responsible for delivering the statements in the Council Plan as identified in Figure 5.



Figure 5 – Roads and Infrastructure Statements from Council Plan 2017-22

Contribution to the Local Outcomes Improvement Plan 2017-27

Activities undertaken in and services provided by the Roads and Infrastructure Service make a positive contribution to the following outcomes of the Local Outcomes Improvement Plan:

- Outcome 3: Health and wellbeing inequalities are reduced We want a region where our ageing population is happy in mind and healthy in body and as independent as possible. We want to see our younger generation physically active.
- Outcome 6: People are safe and feel safe Everyone in our region should be safe from harm and our local services will have a special focus on prevention, protection and resilience.
- Outcome 7: People are well connected We want to ensure that there are physical connections to services accessed through a range of affordable travel options, particularly for disabled people.
- Outcome 8: Individuals and communities are empowered We want to ensure that everyone can make a contribution to their community in our region.

Contribution to the Regional Economic Strategy 2016-20

The Strategic Objectives within the Regional Economic Strategy that are supported by the Roads and Infrastructure Service include:

- Developing Places to empower the region's communities to address their distinct economic challenges and opportunities.
- Well Developed Infrastructure to enhance regional connectivity, removing barriers to business competitiveness and improving access to economic opportunities for individuals and businesses.
- Investment Projects to deliver large investment projects that will make a significant impact on the regional economy.

Dumfries and Galloway Council Roads Asset Management Plan

The Council's Roads Asset Management Plan states that "The real value of Dumfries and Galloway Council's road network and associated infrastructure lies in its delivery of the essential services that provide the foundation upon which economically healthy, prosperous and safe communities are built. Road maintenance impacts on the whole community and all of the services that the Council delivers."

3b. Challenges and opportunities

Feedback from our staff has contributed to identifying the challenges and the opportunities that face the Roads and Infrastructure Service in the next few years. The challenges shall be considered in relation to the management of risk to the Service and the opportunities shall be considered in relation to the transformation of the Service.

Challenges:

- Condition of carriageway assets is poor.
- Reduced budgets, with the prospect of further reductions in future years.
- Understaffed in particular areas across the Service.
- Services not well understood by the Public but are front line and used by all.
- Significant public profile for road condition, waste collection and recycling.
- Infrastructure vital in large rural area.
- Projects that impact on the public realm raise public concern.
- Need for significant investment in Waste Services.
- Compliance with the requirements of the Waste (Scotland) Regulations 2012.
- The implications of Brexit.
- Climate Change Emergency.
- Changing Markets for Waste Disposal.

Opportunities:

- Development of a new Waste Service.
- Development of a new Roads Service.
- Integration of Services, embedding a "One Service" approach.
- Taking forward the Communities Model and improving communication and engagement.
- Development of digital solutions such as mobile technology to support field working.
- Encourage innovation in all areas of the service.
- Increased recycling.
- Control of former Waste PFI Contract Services.

- Finalisation of Transport Scotland's South West Case for Change leading into the development of the national Strategic Transport Projects Review 2 and the potential for transport infrastructure investment within the region.
- The Borderlands Project.
- National Transport Strategy 2.

3c. Important strategies and plans

The internal and external strategies and plans which are relevant to the work of the Roads and Infrastructure Service include:

- Dumfries and Galloway's Marine and Coastal Litter Strategy 2009-2012.
- Waste Prevention Strategy.
- Waste Resource Management Strategy 2012-2020.
- Dumfries and Galloway Active Travel Strategy (including Active Travel Plan).
- SWestrans Regional Transport Strategy 2008.
- Setting Local Direction: The Dumfries and Galloway Local Transport Strategy 2011-2016.
- Local Development Plan 2.
- Solway Local Flood Risk Management Plan.
- Solway Local Plan District Flood Risk Management Strategy.
- Carbon Management Plan 2.
- Local Housing Strategy 2018-2023.
- Regional Economic Strategy 2016-20.
- Regional Tourism Strategy.

3d. Legislation

The Roads and Infrastructure Service exercises a number of duties and functions specific to a range of legislation. Over time many of these Statutory instruments can be subject to revision, replacement or expansion and the Service will adopt new functions or duties as required:

- Coast Protection Act 1949.
- Roads (Scotland) Act 1984.
- Roads Traffic Regulation Act 1984.
- Disabled Persons Parking (Scotland) 2009.
- Flood Risk Management (Scotland) Act 2009.
- Transport (Scotland) Act 2005.
- New Roads and Street Works Act 1991.
- Security for Private Road Works (Scotland) Regulations 1985.
- Refuse Disposal (Amenity) Act 1978.
- Control of Pollution (Amendment) Act 1989.
- Environmental Protection Act 1990.
- Environment Act 1995.
- Waste Minimisation Act 1998.
- Pollution Prevention and Control Act 1999.
- Waste and Emissions Trading Act 2003.
- Waste (Scotland) Regulations 2012.

- Harbours Act 1964.
- Port Marine Safety Code 2012.
- Transport Act 1985.
- Road Traffic Act 1988.
- Road Traffic Reduction Act 1997.
- Transport (Scotland) Act 2001.
- Local Government in Scotland Act 2003.
- Health and Safety at Work Act 1974.
- Lifting Operation and Lifting Equipment Regulations 1998.
- Planning Advice Note 33 Development of Contaminated Land.
- Landfill (Scotland) Regulations 2003.

4. Transforming the Service

The Council is currently undertaking a Transformation Programme and the Roads and Infrastructure Service has a significant part to play in this process over the period of the Service Plan.

Council finances and staff are under pressure. Increasing demand for key services means this Council can't continue to provide them as is the case just now. In summary, given the economic projections the Transformation Programme is based around the following agreed principles:

- The Council will be unable to deliver the range of activities that it does currently and will achieve outcomes in different ways than it does currently.
- Priorities and Commitments in our Council Plan, focused on our economy, children, vulnerable people and sustaining our communities, are where we will sustain and focus our activity. That means that the Council will have to be clear with staff and the public on the options to reduce or stop other important but lower priority activities. Mitigation will always be in place to protect the most vulnerable people as services change.
- The Council will maintain a presence in our communities but in helping communities achieve their ambitions some outcomes will have to be delivered by other organisations and local communities themselves.
- The Council will not be able to pay for all our existing ageing estate or face to face customer interactions. Customers and staff must have access to services or resources they need delivered in a sustainable manner that balances cost and outcomes. Use of technology must be maximised but with constant reflection of the needs of a rural and ageing population.
- The Council will maximise the funds available for front line service delivery by having a modern shared support service that minimises the bureaucracy for staff and customers.
- The Council will have fewer but more multi-skilled staff and staff will increasingly have to be supported and retrained to transfer into new roles in emerging priority areas.

The key thematic areas within the Transformation Programme are:

- Prioritisation Sustained focus of resources on our Council Plan Priorities outcomes.
- Digital Transform our customer experience and improve our digital offer.
- Modernisation Modernise how we deliver some services to meet our outcomes.
- Assets Maximise use of fewer assets, working with and within communities.
- Workforce Develop a smaller more flexibly skilled workforce for the future.
- Fees and Charges / Income Generation Maximising our income and underpinning fairness through targeted concessions.

The Transformation Process requires that proposals are developed for a 15% reduction in the Waste Services budget over a period of three years from 2020/21. In addition, a saving of 5% has to be identified, for consideration by Elected Members, on the total Service budget for possible implementation in 2020/21.

The Roads and Infrastructure Service are taking forward a range of activities which contribute to the above thematic areas. Table 1 below highlights how these various activities will contribute to the identified thematic areas.

Activity	Prioritisation	Digital	Modernisation	Assets	Workforce	Fees & Charges
• Change the way that we deliver roads by bringing together all aspects of roads related activities and creating one joined up service with responsibility for managing and delivering the range of front-line services to local communities.	~	~	✓	~	~	
 Reshape the Management Structure to create efficiencies, maintain focus on Council priorities and to remove barriers to effective service delivery. 	~	~	~	~	\checkmark	
• Change our Road Maintenance Policies and regime to reflect current national best practice and the Code of Practice for Well Managed Highways.	~	✓	~	~	~	
 Audit our current processes against national best practice and new national Code of Practice for Well Managed Highways. 	~		~	~	~	
• Continue the roll out of mobile solutions, broadening the scope of activities to reflect the full range of activities undertaken.		~	~			
 Change the way we collect our waste and help households reduce, reuse and recycle to reflect best practice and the Code of Practice – Household Recycling in Scotland 	~		\checkmark	✓	\checkmark	√
 Undertake stakeholder engagement and consultation with regards to a household kerbside collection service and related aspects. 	\checkmark		\checkmark			
 Negotiate with the Joint Trade Unions on changes to working arrangements. 			\checkmark		\checkmark	
Update Refuse and Recycling Collections Policy and Procedures.	\checkmark		\checkmark	\checkmark	\checkmark	
 Roll out a new Household Waste Collection service regionwide. 	\checkmark		\checkmark	\checkmark	\checkmark	
 Invest in the key infrastructure required to deliver the new Waste Vision & Strategy. 	\checkmark		\checkmark	\checkmark	\checkmark	
 Develop the commercial waste collection service across the region to re-establish a larger customer base and offset waste collection costs. Table 1 – Transformation Activity Highlighting Con 	tributio	n to Th	ematic	Areas		~

Change the way that we deliver roads by bringing together all aspects of roads related activities and creating one joined up service with responsibility for managing and delivering the range of front-line services to local communities

The various strategic, tactical and operational elements of the Roads Service have recently been brought together and there is a need to have an integrated structure and transform the service to focus on the Council's priorities and meet the aspirations of the Council's Transformation programme.

This integration of functions provides an opportunity to introduce cultural as well as structural change and ensure the service is aligned to both the Communities Model and the key transformation themes. A diagram highlighting the key behaviours required to successfully deliver a fully integrated service is provided at Figure 6.

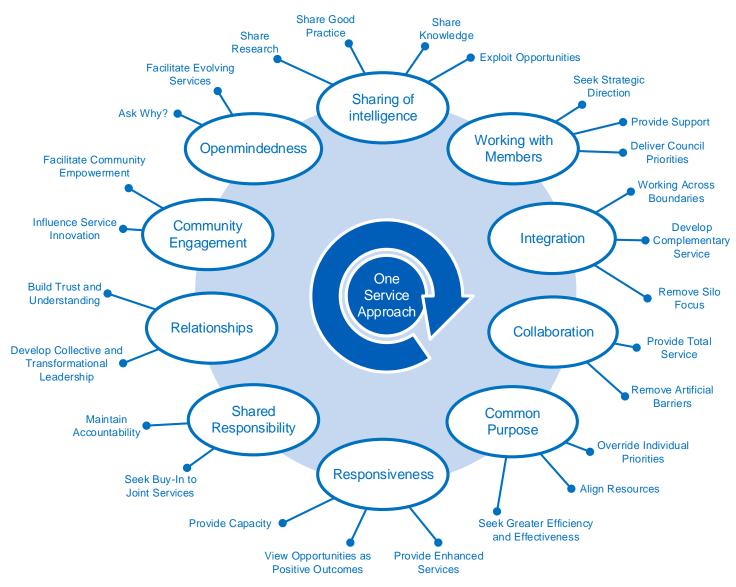


Figure 6 – Service Integration Key Behaviours

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Change our Road Maintenance Policies and regime to reflect current national best practice and the Code of Practice for Well Managed Highways

The Roads Service's current policies with regards to Road Maintenance activities require to be refreshed to be aligned with current Codes of Practice. Currently policies are largely aligned with an earlier iteration of the Code of Practice.

A new risk-based approach to the creation of policies and practices specific to road maintenance will allow the service to find the right balance between available resources and the existing / developing maintenance backlog.

The introduction of a new Maintenance Hierarchy provides the driver for a new Inspection Regime which will create efficiencies in terms of frequency of inspections for some routes whilst prioritising those parts of the road network which have been identified as being the most important.

Efficiencies in the Routine Inspection framework will allow the Service to maintain a better balance between these scheduled activities and more reactive, customer focussed reports of defects, as well as allowing the service generally to intelligently utilise staff resource to address areas of pressure as they appear.

Key to the successful implementation of these new policies is the continued use of technology, specifically Total Mobile to manage the maintenance process from inspection to ordering of works to completion of repairs on site.

Additionally, integration of this functionality with Customer Reporting mechanisms is an important consideration and this will continue to be improved over the period of this Service Plan, as will Total Mobile as the preferred road maintenance management solution.

By moving towards adoption of national best practice and the new Code of Practice comes an opportunity to review our current processes to ensure we can continue to provide a service which targets the most important sections of our Road Network with the finite resources we have available to us.

Change the way we collect our waste and help households reduce, reuse and recycle to reflect best practice and the Code of Practice – Household Recycling in Scotland

There is agreement with regards to the need to develop a new strategy for the Waste Service building upon the opportunities gained by the termination of the Waste PFI Contract in 2018 and the public desire to facilitate reduce, reuse and recycle opportunities.

The Charter for Household Recycling in Scotland was signed by the Council Leader and the Chief Executive in July 2016. This establishes the Council's commitment to "provide services that deliver local and national benefits, encouraging high-levels of citizen participation in waste prevention, recycling and reuse". In signing the Charter, the Council is committed to improving household waste and recycling services and implementing the Code of Practice for Household Recycling in Scotland. Proposals have been developed, consulted on and agreed by Elected Members which will facilitate compliance with the Code of Practice.

Key Elements of these proposals include changes to waste collection and waste disposal in order to provide a consistent service across the region which is commensurate with the Code of Practice and also highlights the need for investment in key infrastructure in order to deliver the proposals, including investment in the Dumfries Zero Waste Park as well as continued use of the Ecodeco Mechanical Biological Treatment facility.

During the period of this Service Plan, the Service will:

- Share information with Stakeholders with regards to the household kerbside collection and disposal service.
- Consult with Stakeholders on Household Waste Recycling Centre (HWRC) hours and recycling points.
- Undertake negotiations with the Joint Trade Unions on changes to working arrangements.
- Update refuse and recycling collections policy and procedures.
- Roll out a new household waste collection service regionwide.
- Invest in the key infrastructure required to deliver the new waste proposals.
- Support local businesses in offering an efficient commercial waste collection and disposal service.

5. Communicating and involving

We are committed to excellence in communication and two-way communication with staff, Elected Members, customers, public and our partners. The Service has adopted the Communities Communication Strategy which complies with good practice guidelines which outlines the quality standards that we strive to deliver to our employees and our customers. Our Communication Strategy focuses on how we communicate key messages externally and internally.

We have direct relationships with our customers, residents, communities, suppliers and partner organisations and the methods we use follows our Council's good practice guidance and depends on the urgency and content of the communication. Our methods of communication are set out in Table 2.

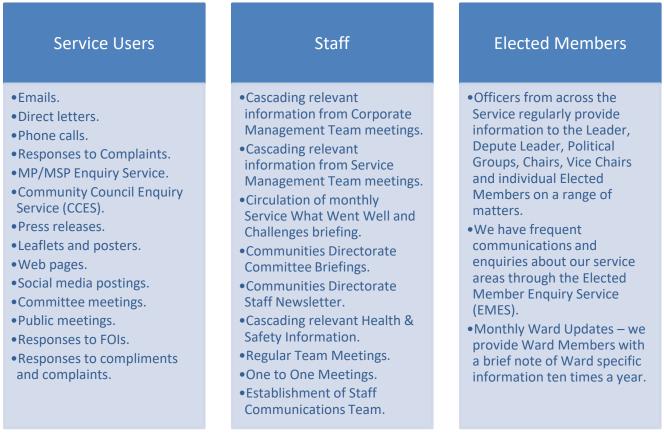


Table 2 – Methods of Communication

Our staff work from a wide range of bases throughout the region and some of our staff are not connected electronically. Therefore, it is important that managers and supervisors are visible and active in overcoming this challenge to be able to maintain communication with all our employees.

To assist two-way communication, the Service has adopted the model of the Staff Communications Team which includes representatives from each of the Services and meets to discuss and make decisions on issues within the Service. Meetings take place monthly, chaired by the Head of Roads and Infrastructure and the agenda is determined by the staff members.

The Communities Directorate Management Team meet regularly with representatives from the Joint Trade Unions to discuss staff related matters on a timescale to match the Communities Committee meeting schedule.

Engagement with Elected Members shall include briefings and seminars held to inform of any developments on specific topics and raise awareness of any specific issues and receive their feedback. In addition, it shall be necessary to provide ongoing training for Members of the Harbours Sub Committee in matters relating to compliance with the Maritime and Coastguard Agency's Port Marine Safety Code. The Waste Strategy Implementation Sub Committee shall be offered the opportunity to tour the Council's waste management facilities to better understand the services being delivered.

Roads and Infrastructure Services planned customer engagement during the lifetime of this Plan includes:

- Satisfaction surveys in relation to service delivery.
- Community Conversation events concerning the new Household Waste Collection Service.
- Community Conversation events concerning the Roads Service.
- Participation in Harbour User Groups.
- Participation in Ward Events.

We will play our part in campaigning and lobbying regarding decisions and policies that affect our region in line with the Council's Lobbying and Advocacy Policy. Areas within Roads and Infrastructure Services responsibility which the Council has prioritised for lobbying include:

- Lobby the Scottish Government to extend 80% funding to include smaller flood protection schemes/studies to enable the Council to commission studies in the Cree, Annan and Ken-Dee river catchments.
- Lobby for investment in key local transport infrastructure for Dumfries and Galloway and the link between Dumfries and the M74.

In lobbying there is a need to push for the consideration of the wider benefits in providing appropriate infrastructure in rural Scotland to address rurality effects like geographic scale, deficiencies in transport infrastructure, low populations, migration of young people, weak economic growth, low wage economies and to recognise the challenges of service delivery in rural areas, such as waste collection and disposal, compared with non rural local authorities. There is also a need to lobby for a balance in the nation's investment in new infrastructure with the need to ensure adequate funding of existing infrastructure and the need to ensure that an equitable share of infrastructure investment is realised in rural areas. We need to continue to be active in providing input to the development of Transport Scotland's South West Scotland Transport Study Case for Change Study and the subsequent Strategic Transport Projects Review 2 to ensure that the Council's priorities in transportation infrastructure improvements and transport service developments are reflected in the options to be developed.

In the development of Strategic Projects, the Service shall use the Council's Framework for Planning and Delivering Effective Consultation with Communities.

6. Working in Partnership

The Service works with a range of Council Services, Local and National Partners across all areas of our business. We work with every Council Service to deliver our services and with national partners in relation to policy and funding.

The Timber Transport Group for Dumfries and Galloway, part of the national Timber Transport Forum, is an important partnership for our region. It aids and facilitates the sustainable transportation of timber from forest to market across our road network.

We also work closely with Zero Waste Scotland to develop waste management services to meet the needs of the Scottish Government's Zero Waste Plan and the Waste (Scotland) Regulations 2012.

The Roads and Infrastructure Service works with the South West of Scotland Transport Partnership (SWestrans) towards achieving the Regional Transport Strategy's objectives through its Delivery Plan.

Our Service works with the Resilience function of Safe and Healthy Communities, the Scottish Fire and Rescue Service and others to develop and enhance Community Resilience, particularly in the context of flooding and extreme weather events.

Individual Roads and Infrastructure staff have key roles in the Dumfries and Galloway Major Emergency Scheme and Local Resilience Partnership in preparation, response and recovery. We also play a key role in the Dumfries and Galloway Road Safety Partnership to improve safety on the region's roads.

Working in partnership with SEPA, Scottish Water, Scottish Forestry, Scottish Borders Council and East Ayrshire Council we are leading in the delivery of the Local Flood Risk Management Plan 2016 - 2022 for the Solway Local Plan District as required by the Flood Risk Management (Scotland) Act 2009.

The Service works with Sustrans to deliver active travel infrastructure in partnership with the local community with the objective of modal shift.

We appreciate that we cannot achieve our service objectives on our own and without effective working relationships with our national and local partners across the private, public and third sectors. We will continue to devote energy and resources to these arrangements to maximise their contribution.

Our key Strategic Partners include:

- National:
 - Scottish Government.
 - COSLA.
 - Improvement Service.
 - South of Scotland Economic Partnership.
 - Sustrans.
 - Zero Waste Scotland.
 - Timber Transport Forum.

- Scottish Forestry.
- Forest and Land Scotland.
- South Ayrshire, East Ayrshire and Scottish Borders Councils.
- Cumbria County Council.
- Society of Chief Officers of Transportation Scotland (SCOTS).
- Association for Public Sector Excellence (APSE).
- Scottish Environment Protection Agency (SEPA).
- Scottish Water.
- Transport Scotland.
- Police Scotland.
- Scottish Fire and Rescue Service.
- Maritime and Coastguard Agency.
- West of Scotland Regional Resilience Partnership.
- Scottish Council for Development and Industry (SCDI).
- Paths for All.
- Living Streets.
- Waste Managers Officer Network.
- Local:
 - South West of Scotland Transport Partnership (SWestrans).
 - Dumfries and Galloway Local Resilience Partnership.
 - Dumfries and Galloway Timber Transport Group.
 - Scottish Environment Protection Agency (SEPA).
 - Scottish Water.
 - SGN.
 - BT Openreach.
 - Scottish Power Energy Networks.
 - Drax Power (Galloway Hydro Scheme).
 - Police Scotland.
 - Scottish Fire and Rescue Service.
 - Scottish Ambulance Service.
 - Maritime and Coastguard Agency.
 - Stranraer Furniture Project.
 - Dumfries and Galloway Road Safety Partnership.
 - Dumfries and Galloway Physical Activity Alliance.
 - Solway Firth Partnership.
 - Dumfries Recycling Initiative.
 - Friends of the Earth.
 - Local Housing Partnerships.

7. Risks and impact assessment

<u>Risks</u>

The Service Plan Risks for the Roads and Infrastructure Service are managed by the Service Management Team. In this service planning period, we recognise 7 key risks that will be actively managed and monitored as part of our ongoing service planning arrangements.

The Service Risks are:

- Failure to meet service needs or statutory duties.
- Failure to deliver agreed capital programmes, including economic development capital programme and infrastructure asset class.
- Failure to balance the revenue and capital budgets.
- Failure to develop and maintain the Corporate Address Gazetteer and National Street Gazetteer for input to the One Scotland Gazetteer.

Further Transformation Related risks are:

- Failure to integrate the Roads Service.
- Failure to implement a roads maintenance process review.
- Failure to implement the waste proposals and operational development programme.

The risks together with the actions to manage them will be reported to Committee alongside our performance information on a six-monthly basis. Managers will have oversight of these risks at management team meetings. The Risk Register is attached within the performance information in Appendix 1.

Impact Assessment

An Impact Assessment of this Business Plan has shown the following 7 impact areas will be positively impacted:

- Disability
- Sex (Gender)
- Pregnancy and Maternity
- Human Rights
- Health & Wellbeing & Health Inequalities
- Economic and Social Sustainability
- Environmental Sustainability, Climate Change and Energy Management

6 neutral impacts on the following:

- Age
- Gender re-assignment (Transgender identity)
- Marriage and Civil Partnership
- Race
- Religion or belief
- Sexual Orientation

0 negative impacts have been identified.

Business Continuity is well developed with our Service Business Continuity Plan which is updated and reviewed as required.

It is a legal requirement to plan, organise, control, monitor and review our preventative and protective measures in relation to Health and Safety. The Roads and Infrastructure Health and Safety Management Arrangements Plan will detail responsibilities for Health and Safety thorough out the Service for all staff, and performance will be reported on a 6 monthly basis. The Service will work with Corporate Health and Safety Service to ensure all our services are as safe as possible.

On the 27 June 2019 the Council declared a Climate Emergency and agreed a 12 point plan to be overseen by a Climate Emergency Cross Party Working Group. This Service's contribution to reducing adverse climate impacts will require the minimisation of electricity use, eg the programme to convert street lighting systems to LED, the exploration of opportunities to create green energy, eg the use of solar panels on landfill sites and the increase of reduce, re-use and recycle opportunities through our waste management processes.

8. Monitoring and reporting on performance

Business Plan Performance Indicators and Projects

Roads and Infrastructure reports on performance using a set of agreed performance indicators and projects which are contained in **Appendix 1** and summarised in the Figures in this section. We report on our performance as shown in Table 1.

Scrutiny Body	Frequency
Service Management Teams	Monthly
Head of Service/CPEU Manager 1-1 meeting with the Director	Monthly
Corporate Management Team	Quarterly
Communities Committee	Bi-annually
Area Committees	Bi-annually

Table 1: Reporting Business Plan Performance

In line with the Best Value Audit Improvement Plan, our Area reporting has been reviewed and enhanced from previous Business Plans and we also attend Area Committees with volunteers and partners as appropriate to illustrate the projects and activities in local communities.

Additional reporting routes

The Communities Committee is the reporting Committee for Roads and Infrastructure and its role includes approval of Service Plans, reporting on performance against those Service Plans, budget and financial monitoring and oversight of all the functions within the Service. In addition, the Service is also accountable to the Harbours Sub Committee and the Waste Strategy Implementation Sub Committee.

The Harbours Sub Committee fulfils the Council's role as Duty Holder on behalf of Dumfries and Galloway Council in accordance with the Port Marine Safety Code for the five harbours for which it is responsible for, namely Kirkcudbright, Stranraer, Port William, Isle of Whithorn and Garlieston.

The Waste Strategy Implementation Sub Committee monitors and oversees the implementation of the new waste strategy and makes recommendations to Communities Committee to improve arrangements and service performance.

The strategic projects and performance indicators that are tracked for the Service are indicated in Figures 7 and 8.

The integration processes for the Roads Service and the Waste Service necessitates a review of the current health and safety management arrangements between the component services and the development of a new Roads and Infrastructure Health and Safety Management Plan.

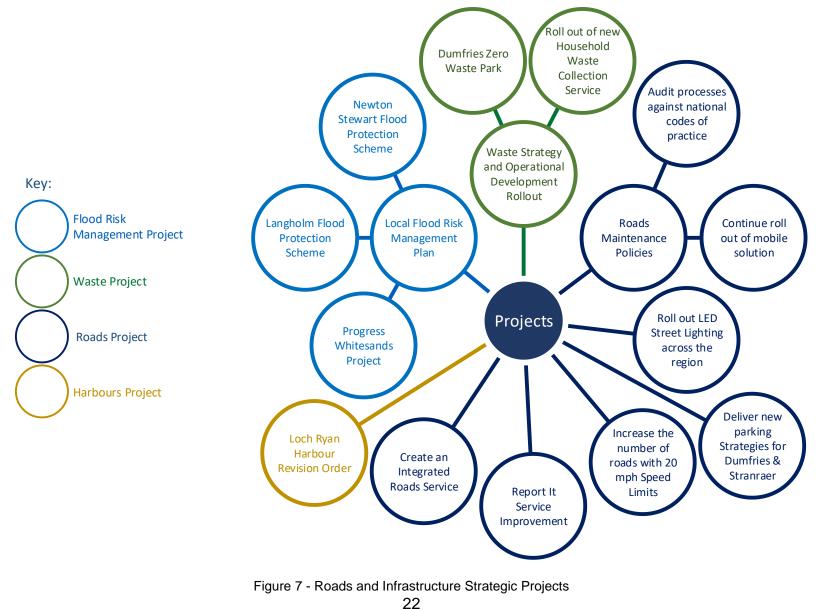




Figure 8 - Roads and Infrastructure Performance Indicators - Waste

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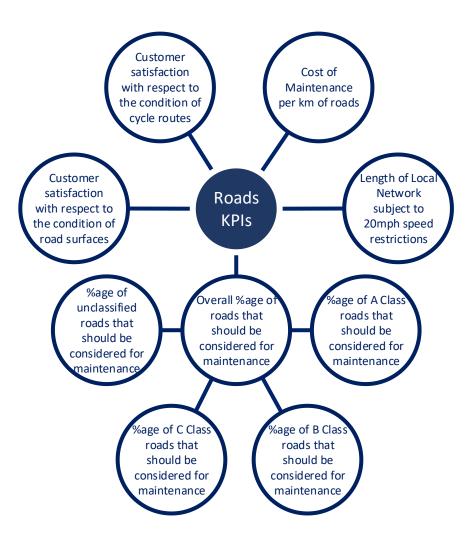


Figure 9 - Roads and Infrastructure Performance Indicators - Roads

Performance Management System

Pentana, an online performance management system, is used to record and report performance for projects and performance indicators. We use benchmarking as a tool to help us improve the services we deliver and understand how we compare to other Local Authorities, both rural and non-rural. This is more than simply comparing data; it is also about understanding why there are differences in performance, cost and quality by looking not only at the way we are organised to deliver and manage, but also at the processes and policies we have adopted. We participate in several benchmarking groups including:

- the Local Government Benchmarking Framework.
- SCOTS (Society of Chief Officers of Transportation in Scotland).
- APSE (Association for Public Sector Excellence).

Audit, Risk and Scrutiny Committee

Scrutiny Review(s) aspects of the Service; these may be undertaken and would be supported; with the Findings and Recommendations reported through the Audit, Risk and Scrutiny Committee, this Committee and Full Council as required.

Benchmarking

Benchmarking information is embedded in our performance information in Appendix 1 and will also form part of our performance reporting. This will allow us to understand our own performance over time as well as how we compare to others. This information can then be used to help us understand how we perform in the services we deliver, the areas where there is scope for us to do better and if there are any areas where, compared to others, we are over-achieving. This helps us to set realistic targets, prioritise the services that we deliver and where we target our resources. **Appendix - 1 Performance Information**

Roads and Infrastructure Service Plan

As at 1 April 2019

BUILD THE LOCAL ECONOMY

Invest in our key infrastructure

Develop new parking strategies for Dumfries and Stranraer to improve access to town centres and continue to oppose the introduction of car parking charges.

Improvement Projects	Start Date	Due Date	Current Position	Status
Develop new parking strategies for Dumfries and Stranraer to improve access to town centres and continue to oppose the introduction of car parking charges AREA	01-Jun-2020	01-Jun-2021	0%	

Increase the number of roads with 20mph speed limits and zones to enable greater on-road cycling and create a safer environment for all road users, within residential areas in our towns and villages.

Key Performance Indicators	2019/20			2018/19				2017/18				Benchmark	
	Value	Target	Status	Short Trend		Target	Status	Short Trend	Value	Target	Status	Short Trend	Source
Length of Local Network subject to 20 mph speed restrictions		Data Only			km96. 1	Data Only							

Improvement Projects	Start Date	Due Date	Current Position	Status
Increase the number of roads with 20mph speed limits and zones to enable greater on-road cycling and create a safer environment for all road users within residential areas in our towns and villages	01-Apr-2018	31-Mar-2023	20%	



Continue the leading programme for the roll-out of LED street lighting across the region.

Improvement Projects	Start Date	Due Date	Current Position	Status
Roll- out of LED street lighting across the region (AREA)	01-Apr-2013	31-Mar-2023	95%	

Lobby the Scottish Government to extend 80% funding to include smaller flood prevention schemes/studies to enable the Council to commission studies in the Cree, Annan Valley and Ken-Dee river catchments.

Continue to Lobby the Scottish Government to extend 80% funding to include smaller flood prevention schemes/studies to enable the Council to commission studies in the Cree, Annan Valley and Ken-Dee river catchments.

Roll out a household kerbside recycling scheme across the region.

Key Performance Indicators		20	18/19			Benchmark			
	Value	Target	Status	Short Trend	Value	Target	Status	Short Trend	Source
Percentage of households receiving a kerbside recycling service for dry recyclates (NEW) AREA									
Percentage of households receiving a kerbside recycling service for food waste (NEW) AREA									
Tonnes of household dry recyclate collected from the kerbside (NEW)									
Tonnes of household food waste collected from the kerbside (NEW)									
Tonnes of household recycling collected at Recycling Points (e.g. glass/textiles) (NEW)						-			
Tonnes of household waste collected from the kerbside (inc. dry recyclate, food waste, general waste, bulky waste and white goods waste) (NEW)									

Improvement Projects	Start Date	Due Date	Current Position	Status
Household Waste Collection and Operational Development Roll Out (NEW)	13-Jun-2019	31-Jul-2022	25%	
Dumfries Zero Waste Park (NEW) AREA	13-Jun-2019	31-Jul-2022	5%	

Implement the projects within the Flood Risk Management plan including developing flood prevention schemes for Newton Stewart and Langholm and the Whitesands. We will ask the Scottish Government to hold a public enquiry on the Whitesands Project and abide by the recommendations.

Improvement Projects	Start Date	Due Date	Current Position	Status
Whitesands Project (NEW) AREA	01-Jun-2016	31-Mar2023	10%	Ø
Local Flood Risk Management Plan	01-Jun-2016	31-Mar-2023	37%	
Langholm Flood Protection Scheme AREA	29-Aug-2018	31-Mar-2023	28%	
Newton Stewart Flood Protection Scheme AREA	30-Jun-2016	31-Mar-2023	28%	

Increase investment in our roads infrastructure, including 'pothole' squads

Key Performance Indicators	2019/20		9/20		2018/19				2017/18				Benchmark
	Value	Target	Status	Short Trend	Value	Target	Status	Short Trend		Target	Status	Short Trend	Source
Percentage of A class roads that should be considered for maintenance treatment		36.5%			33.48%	36.35%		1	34.93%	36.35%		·	
Percentage of B class roads that should be considered for maintenance treatment		35.93 %			36.26%	35.93%		•	35.98%	35.93%		•	

Key Performance Indicators		201	9/20			2018	/19			201	7/18		Benchmark
	Value	Target	Status	Short Trend	Value	Target	Status	Short Trend		Target	Status	Short Trend	Source
Percentage of C class roads that should be considered for maintenance treatment		46.56 %			46.75%	46.56%	I	₽	46.31%	46.56%		·	
Percentage of unclassified roads that should be considered for maintenance treatment		63.79 %			57.32%	63.79%	0	₽	56.24%	63.79%			
Overall percentage of road network that should be considered for maintenance treatment		50.4%			47.8%	50.4%	I	₽	47.32%	50.35%			RCI
Cost of Maintenance per Kilometre of Roads					£3,791. 00				£4,676. 00			₽	Scottish LGBF

We continue to provide operational staff to deliver reactive carriageway repairs.

Key Functions - Performance Scorecard

People / Learning and Growth Indicators

The people/learning and growth information was previously reported at directorate level and therefore comparator information at service level is being collated for the first time for the new services.

Key Performance Indicators		2019/20					8/19		201		Benchmark	
	Value	Target	Status	Short Trend	Value	Target	Status	Short Trend	Target	Status	Short Trend	Source
The average number of days lost per all other (non-teacher) local government employees through sickness absence												

Key Performance Indicators		201	9/20			201	8/19			201	7/18		Benchmark
	Value	Target	Status	Short Trend	Value	Target	Status	Short Trend	Value	Target	Status	Short Trend	Source
Percentage of days lost per employee through sickness absence as a percentage of total possible attendances													
Percentage of staff who have completed an annual performance development review													
Level of positive engagement recorded in employee survey													
Percentage of Council staff who know how their job contributes to Council Priorities													

Process Indicators

The following process indicators targets are currently being developed in conjunction with the Waste Strategy Implementation Sub Committee.

Key Performance Indicators		2019 (calendar year)			2018/19					201		Benchmark Source	
	Value	Target	Status	Short Trend	Value	Target	Status	Short Trend	Value	Target	Status	Short Trend	
Total tonnes recycled from Household Waste Recycling Centres (and % of Household Waste recycling) (NEW)													
Household Waste													
Total tonnes of Household Waste Managed (NEW)													
Percentage of Household Waste – Reused (and tonnage) (NEW)													

Key Performance Indicators			19 ar year)			201	8/19			20	17/18		Benchmark Source
	Value	Target	Status	Short Trend	Value	Target	Status	Short Trend	Value	Target	Status	Short Trend	
Percentage of Household Waste – Recycled (and tonnage) (NEW)													
Percentage of Household Waste - Other Recovery (and tonnage) e.g. Energy from waste, low quality compost, evaporation and respiration at EcoDeco.					28.73 %	21%	0	1	22%	21%	0		SEPA
Percentage of Household Waste – Landfilled (and tonnage)					44.94 %	20%			51.23%	20%			SEPA
Municipal Waste													
Percentage of municipal waste diverted from landfill					54.75 %	80%			54.17%	80%			SEPA
Total tonnes of Municipal Solid Waste (Household, Commercial & Industrial) (NEW)													
Percentage of Municipal Solid Waste – Reused (and tonnage) (NEW)													
Percentage of Municipal Solid Waste – Recycled (and tonnage) (NEW)													
Percentage of Municipal Solid Waste – Other Recovery (and tonnage) e.g. Energy from waste, low quality compost, evaporation and respiration at EcoDeco (NEW)													
Percentage of Municipal Solid Waste – Landfilled (and tonnage) (NEW)													

Improvement Projects	Start Date	Due Date	Current Position	Status
Loch Ryan Harbour Revision Order	1 April 2012	31 March 2022	80%	

This process information was previously reported at directorate level and therefore comparator information at service level is being collated for the first time for the new services

Key Performance Indicators		201	9/20			201	8/19			201	7/18		Benchmark
	Value	Target	Status	Short Trend	Value	Target	Status	Short Trend	Value	Target	Status	Short Trend	Source
Percentage of Elected Member enquiries dealt with through the Enquiry Service within the agreed timescales													
Percentage of Community Councils enquiries dealt with through the Enquiry Service within agreed timescales													
Percentage of MP/MSP enquiries dealt with through the Enquiry Service within agreed timescales (NEW)													
Percentage of Stage 2 complaint responses issued within statutory timescales													
Percentage of FOI requests received that have been responded to within 20 working days of receipt													
Percentage or requests for personal information completed within 30 days - Roads and Infrastructure													

Customer Indicators

Key Performance Indicators		2019/20 2018/19						201	7/18		Benchmark		
	Value	Target	Status	Short Trend	Value	Target	Status	Short Trend	Value	Target	Status	Short Trend	Source
Percentage of adults satisfied with refuse collection	Due Jan 2021				Due to Jan 2020	92%			85%	96.5%	•	₽	
Customer satisfaction with respect to the condition of road surfaces	Due Feb 2020	30%				Bi-annua	al survey	ý	25%	30%			NHT Public Satisfaction Survey
Customer satisfaction with respect to the condition of cycle routes/lanes	Due Feb 2020	65%				Bi- annu	al surve	у	56%	65%			NHT Public Satisfaction Survey

Improvement Projects	Start Date	Due Date	Current Position	Status
Report It Service Improvement – Roads and Pavement Defect – Phase 1 (NEW)	1-Jun-19	31 March 2020	6%	

Finance / Asset Indicators

Key Performance Indicators		2019	9/20		2018	/19			201		Benchmark		
	Value	Target	Status	Short Trend	Value	Target	Status	Short Trend		Target	Status	Short Trend	Source
Net cost of waste collection per premise	Due Jan 2021				Due Jan 2020	£75.00			£72.95	£75.00	0	₽	Scottish LGBF
Net cost of waste disposal per premise	Due Jan 2021				Due Jan 2020	£160.00				£160.00			Scottish LGBF

This finance information below was previously reported at directorate level and therefore comparator information at service level is being collated for the first time for the new services

Key Performance Indicators		201		2018	8/19		201		Benchmark			
	Value	Target	Status	Short Trend	Value	Target	Status	Short Trend	Target	Status	Short Trend	Source
Revenue Budget Outturn - Projected Outturn as a % of Budget												
Capital Spending - Projected Capital spend as a % of Agreed Capital Plan												

Transformation Activities

Prioritisation

Improvement Projects	Start Date	Due Date	Current Position	Status
Change the way we deliver roads – Transform the Roads Service Structure to provide an integrated service	01-Oct -2019	31-Jun-2020	0%	
Road maintenance policies – Audit our current processes against National and best practice and National Code of Practice for Well Managed Highways	01-Oct-2019	31-Jun-2020	0%	
Road maintenance policies – Continue to roll out mobile solution, broadening the scope to reflect the full range of activities undertaken.	01-Oct-2019	31-Jun-2021	0%	

Health and Safety

Health and Safety information was previously reported at directorate level and therefore comparator information at service level is being collated for the first time for the new services.

Our Service will set out and demonstrate our commitment and arrangements for health and safety

Key Performance Indicators			Benchmark			
		Value	Target	Status	Short Trend	Source
Head of Service H&S Management Arrangements are up-to-date, relevant and within programmed review.						

Our Service shall incorporate health and safety considerations when planning activities and before carrying out tasks

Key Performance Indicators			Benchmark		
	Value	Target	Status	Short Trend	Source
Health & Safety priorities from Head of Service (risk based) have been provided to H&S.					
Head of Service has trained Health & Safety Duty Holders appointed and recorded in register					
Planned occupational health needs verified and submitted to OD&HR.					
H&S risks and resource considered within business cases/Project Briefs					

Our Service shall ensure people have the competency to enable them to fulfil their H&S responsibilities

Key Performance Indicators		Benchmark			
	Value	Target	Status	Short Trend	Source
Competence requirements for Service Manager posts reviewed in terms of managing their service safely					
Service Health & Safety training requirements reviewed, prioritised and submitted to Lifelong Learning Centre					

Our Service shall consult, engage and communicate effectively on H&S arrangements

Key Performance Indicators			201	9/20		Benchmark
		Value	Target	Status	Short Trend	Source
HSHSD1 Consultation arrangements for H&S Implemented	1 [
HSHSD2 Communication arrangements for H&S Implemented						
Number of Service wide Management meetings where H&S is discussed						
Number of H&S Briefing Notes provided to managers						
Number of H&S Newsletters issued to staff						

Our Service shall work safely and be positive and pro-active in our approach

Key Performance Indicators		201	Benchmark		
	Value	Target	Status	Short Trend	Source
Implementation of service H&S risk priorities					
Percentage of Service action plans developed within 6 weeks to meet Health & Safety Audit recommendations					
Percentage of Health & Safety Audit Service action plans completed or on target as planned and agreed					

Our Service shall monitor that we are managing H&S effectively

Key Performance Indicators		2019/20					
	Value	Target	Status	Short Trend	Source		
H&S Support offered and performance reviewed with Service Management							

Key Performance Indicators			Benchmark		
	Value	Target	Status	Short Trend	Source
Percentage of Service Health & Safety Plan actions completed or on target and verified by the Head of Service					
Number of planning/review meetings held between Head of Service and H&S Partner					
Number of performance reports incorporating delivery of Service Health & Safety Action Plan submitted to Service Committee					
Carry out statistical analysis of work-related incidents and ill health and take appropriate actions					
Number of RIDDOR and Incidents and Timescales for Reporting & Investigation					

Our Service shall audit and review our H&S arrangements to encourage continuous improvement

Key Performance Indicators		2019	9/20		Benchmark
	Value	Target	Status	Short Trend	Source
Percentage of planned Service Health & Safety audits carried out					

Risk Register						
Risk	Risk Factors	Mitigation / Contingency	Original Risk	Current Risk	Target Risk	Latest position
Failure to balance the revenue and capital budgets	 Under recovery of fees and charges Failure to control expenditure 	Mitigation 1. Enhanced budget monitoring at directorate and service level 2. Apply corrective measures to control expenditure when required	Likelihood Impact	mpact	Likeiiiood Likeiiiood Impact	Budget monitoring for 2019/20 in progress
Failure to meet service needs or statutory duties	 Mechanical Biological Treatment Facility Failure Disruption to the Waste Collection Service Non compliance with the Waste (Scotland) Regulations 2012 	Mitigation Ensure our resources are targeted towards our high risk areas	Crikelihood Impact	Impact	Impact	Investment Plans being developed to limit risks
Failure to deliver agreed capital programmes, including economic development capital programme and infrastructure asset class	 Staff capacity Project Management Flexibility in project programming 	Mitigation 1. Ensuring our councils project and programme management standards are embedded as standard practice 2. Quarterly monitoring of capital expenditure 3. Regular reporting of progress to Communities Committee and Strategic Asset Board	rikelihood Impact	pooulina inpact	Impact	Capital programme reported regularly to Communities Committee and monitored closely.

Risk	Risk Factors	Mitigation / Contingency	Original Risk	Current Risk	Target Risk	Latest position
Failure to integrate the Roads Service	 Staff Capacity Recruitment / retention 	 Prioritisation of resources Scrutiny at Management Team Scrutiny at Communities Committee 	Impact	Liketinood Impact	Likelihood	Integration process in progress
Failure to implement a Roads Maintenance Process Review	1. Staff Capacity	 Prioritisation of resources Scrutiny at Management Team Scrutiny at Communities Committee 	Likelihood	rikelihood Impact	Likelihood Impact	Review process to commence
Failure to implement the Waste Proposals and Operational Development Programme	1. Staff capacity	 Prioritisation of resources Scrutiny at Management Team Scrutiny at Waste Sub-Committee 	Impact	Likelihood Impact	Likelihood Impact	Programme in progress with additional reporting to Waste Strategy Implementation Sub Committee
Failure to develop and maintain the Corporate Address Gazetteer and National Street Gazetteer for input to the One Scotland Gazetteer	 Staff Capacity Recruitment delays 	 Prioritisation of resources Scrutiny at Management Team Scrutiny at Communities Committee 	Impact	Impact	Likelihood Impact	Recruitment in progress to fill significant vacancies in team.

Appendix 2 - Workforce Plan

The Roads and Infrastructure Service will ensure it delivers an efficient and effective, skilled workforce aligned to the Council's Priorities and will facilitate the Council's Workforce Strategy aims:

- Planning effectively for our future workforce needs.
- Improving employee engagement.
- Enabling our employees to succeed.
- Ensuring equality for all.

The Roads and Infrastructure Service provides, maintains and develops infrastructure assets such as roads, harbours and flood protection. The service assesses the way the local road network is used by traffic; identifies projects and manages programmes to improve traffic flow, road safety; and facilitates residents and communities to use sustainable methods of travel. The service is also responsible for planning and delivering the collection, recycling, processing and disposal of household and municipal waste to meet national and European targets and assesses the extent of contaminated land, encouraging remediation in support of economic development.

The Service has 6 main functional areas:

- Waste collection, reception, treatment, recycling and disposal.
- Roads network management and maintenance.
- Engineering design and project management.
- Flood protection and risk management.
- Harbours and marinas.
- Contaminated land.

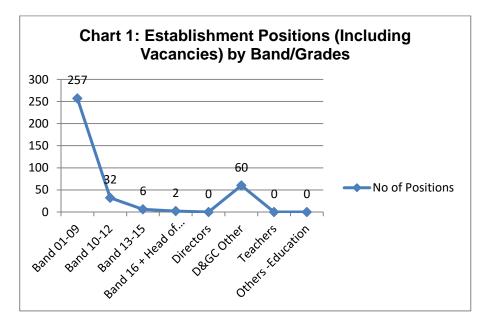
The key challenges for the Roads and Infrastructure Service in relation to the workforce include:

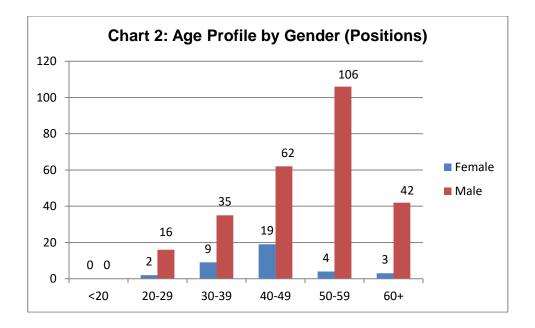
- Delivering service efficiencies and reductions while responding to increased public demand and expectations.
- Succession planning in an environment of fewer staff resources leading to the reliance on single subject matter experts.
- Reduction in staff with significant experience and knowledge of project and service history.
- Increase in workload as a result of service rationalisation.
- Management of staff morale during a period of service re-structure.
- Investment of time in partnership working to deliver better resourced services.
- Community engagement and the need to deliver projects that impact on the public realm in an environment where the need for change is not accepted.
- Attracting technical staff and competing with the central belt job market.
- The challenge of fire-fighting the day-to-day issues with the need to develop robust strategy / policy that under-pins all that we need to deliver.

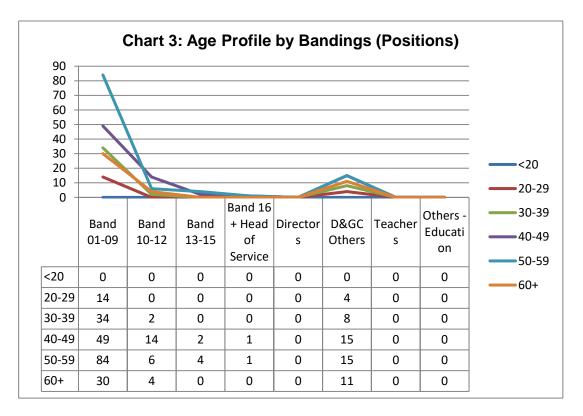
To support the development of our workforce within the Roads and Infrastructure Service we will:

- Support the delivery of continuing professional development to ensure that professional competencies are maintained.
- Ensure that effective community engagement skills are developed.
- Ensure that effective project management skills are developed.
- Ensure that effective design and construction safety skills are developed.
- Support technical and administrative staff to develop into technical roles.
- Make staff aware of their unique selling point in relation to the services that they deliver recognising the value that they add to Council services and raising confidence and morale to deliver them.
- Deliver integrated working across Roads and Infrastructure to address peaks in resource demand and the benefits of providing wider experience for staff.
- Developing staff to be multi-functional to avoid the issue of single subject matter experts and thus points of failure.

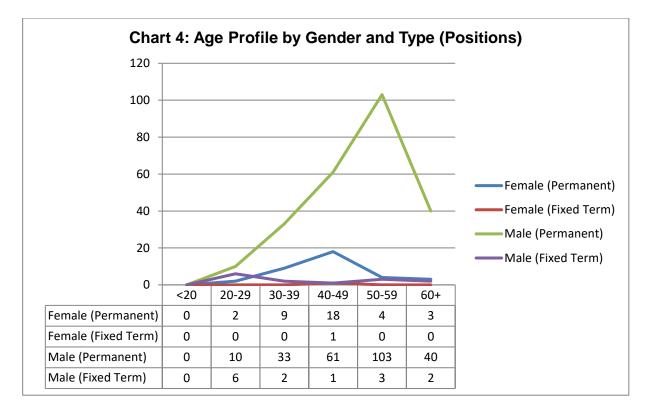
The charts below provide an indication of the Roads and Infrastructure Service staff profile that is subject to change with the transformation and integration of the Roads Service and the Waste Service.

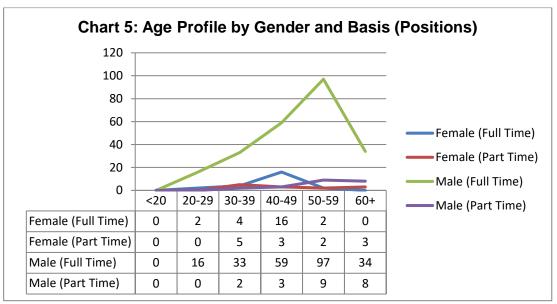












Appendix 3 - The Analysis of Roads and Infrastructure Communities Budget for 2019/2020

Roa	ads and Infrastructure									
Соп	nmunities									
Bud	lget Estimates Summary	Strategic	₩aste	Closed	¥aste Collection -	Waste Collection -	¥aste Collection	Road Maintenance	Road Maintenance	Winter
Sub	ojective Analysis	Waste	Disposal	Landfill Sites	Domestic	Commercial	Management	- Structural	- Routine	Service
		£	£	£	£	£	£	£	£	£
Ехр	ense									
	Staff Costs	215,355	1,956,551	39,864	3,017,784	0	254,002	0	0	105,580
	Property Costs	5,500	2,590,209	20,641	1,050	100	0	0	85,534	0
	Transport Costs	1,708	442,565	0	1,489,042	0	20	8,000	0	417,078
	Supplies, Services and Administration Costs	23,097	5,926,836	12,762	(156,609)	360,023	1,592	1,284,863	1,041,949	448,577
		246,460	12,529,162	98,267	4,366,267	360,123	255,614	1,292,863	1,127,483	971,235
Inco	ome									
	Fees and Charges	0	(250,716)	0	(132,000)	(796,975)	0	0	0	0
	Internal Recharge Income	0	0	0	(10,000)	(547,401)	0	0	0	0
		0	(250,716)	0	(142,000)	(1,344,376)	0	0	0	0
Net	Expenditure	246,460	12,278,446	98,267	4,224,267	(984,253)	255,614	1,292,863	1,127,483	971,235

Roads and Infrastructure									
Communities			Network						
Budget Estimates Summary		Maintenance - Other	Management, Delivery &	Flood Risk	Infrastructure	Infrastructure	Harbours (including	Infrastructure Management &	Total Budget
Subjective Analysis	Car Parks	Assets	Support	Management	Assets	Lighting	marinas)	Support	Estimates
	£	£	£	£	£	£	£	£	£
Expense									
Staff Costs	0	0	3,350,309	116,587	1,333,239	37,081	197,471	113,906	10,737,729
Property Costs	140,895	36,938	101,570	0	0	390,600	81,601	0	3,454,638
Transport Costs	0	0	979,992	993	24,236	10,620	8,051	250	3,382,555
Supplies, Services and Administration Costs	61,215	15,491	5,521,210	56,596	161,331	130,102	82,895	470	14,972,399
-	202,110	52,429	9,953,081	226,176	1,529,805	568,403	400,018	114,626	34,294,121
Income									
Fees and Charges	(14,100)	(303,000)	(562,183)	(2,000)	(20,600)	0	(223,265)	0	(2,304,839
Internal Recharge Income	0	0	(8,410,000)	0	(1,487,500)	(0)	(200)	0	(10,455,101
	(14,100)	(303,000)	(8,993,201)	(2,000)	(1,508,100)	(0)	(223,465)	0	(12,780,958)
Net Expenditure	188,010	(250,571)	959,880	224,176	21,705	568,403	176,553	114,626	21,513,163

If you would like some help understanding this document or need it in another format or language please contact:

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